











Regulation 18 Consultation **DRAFT**





Regulation 18 Consultation

DRAFT



Tonbridge and Malling Borough Council Local Plan 2042 - Regulation 18. Published October 2025 for HPSSC. © Crown copyright and database rights 2025 Ordnance Survey AC0000849995

Graphic design and mapping by www.urban-graphics.co.uk



Foreword

Securing a Local Plan is the single most important step Tonbridge and Malling Borough Council will make this decade to safeguard the future of our borough.

It's a decision we want to make jointly with everyone who cares about Tonbridge and Malling.

At its core, the plan is about delivering approximately 19,000 new homes - a target specified by the government. But that's not all. We must do this while making difficult decisions on where future growth goes whilst seeking to minimise impact on greenfield areas, delivering environmental improvement and preserving the character of our towns and villages.

Delivering a Local Plan is the only way to meet these multiple challenges.

Without a plan, we face a freefor-all in which developers can submit applications to build almost anywhere. Even when we refuse planning permission, applicants may well win on appeal because no up to date Local Plan is in place to steer development towards areas where it can be accommodated and is sustainable.

With a plan, we can take control of how our borough develops. We can ensure that the provision of new homes is managed to protect our valued assets. A key element of the plan also deals with providing the infrastructure needed to ensure local transport links and services are in place to support a growing population.

Saying no to development in general or pursuing parochial interests will weaken rather than strengthen our control. It's likely to simply stall the Local Plan process, leaving the door open to more speculative applications which harm our communities. Delivering a viable plan will require tough decisions in the interests of our whole borough and collective effort to find the best solution to the challenge we've been set.

This is not the final version of the plan, it's the start of a conversation about the future of our towns and villages. We fully expect it to evolve in light of further work to identify additional sites and the public feedback we receive.

As a council, we understand that the prospect of development will arouse strong feelings in areas affected. That's why we are consulting widely and will be listening closely to the feedback you provide.



Cabinet Member for Planning

Míke Taylor

Mike Taylor

Contents

01	BACKGROUND TO THE LOCAL PLAN CONSULTATION	1 05	SPATIAL STRATEGY	33
	Introduction	2	Introduction	34
	Impact of the December 2024 National Planning Policy Framework (NPPF)	6	Defining the Local Plan Spatial Strategy and Next Steps	40
	Structure of this Document	8	Future Housing Provision	42
	Local Plan Regulation 18 Consultation	10	Delivering Homes for our Communities	44
			Spatial Strategy Next Steps	48
02	LOCAL PLAN CONTEXT	11	Further Testing of the Spatial Strategy	50
	Legislative and Policy Framework	12	Sustainable Settlement Hierarchy	56
	The Development Plan	14	Gypsy, Traveller and Travelling Showpeople	60
	Sustainable Development	15	Future Economic Development Needs	62
	Progressing a Local Plan and Plan-Making	16	Town Centre Needs	67
			Green Belt	68
03	SPATIAL CHARACTERISTICS OF OUR BOROUGH	19	Local Green Gap	73
	Location	20	Local Plan Key Diagram	78
	Key facts	24	•	
	Challenges	26 06	CLIMATE CHANGE	79
			Introduction	80
04	LOCAL PLAN VISION	27	Addressing Climate Change	84
	Our Vision	28	Circular Economy	88
			Sustainable Design & Construction	92
			Energy & Heating	96
			Renewable and Low Carbon Energy and Heat Projects	100
			Water Efficiency	104
			Managing Development Within Flood Risk Areas	108
			Sustainable Drainage Systems	112

07	NATURAL ENVIRONMENT	117 10	HOUSING	223
	Introduction	118	Introduction	224
	Conserving and Enhancing the Natural Environment	124	Housing to Address Needs	226
	National Landscapes	128	Affordable Housing	229
	Landscape Character	134	Build-to-Rent	236
	Designated Sites, Irreplaceable Habitat and Priority Habitats and Species	140	Gypsy, Traveller and Travelling Showpeople – Safeguarding Sites	240
	Biodiversity Net Gain	146	Gypsy, Traveller and Travelling Showpeople – Site Criteria	244
	Green and Blue Infrastructure	150	Specialist Housing to Meet the Needs of Older and Vulnerable People	248
	Woodland, Trees and Hedgerows	154	Accessible and Adaptable Homes	252
	Local Green Space	158	Self and Custom Build Housing	256
	Agricultural Land	160	Houses in Multiple Occupation	260
	Noise, Vibration and Odour Pollution	166	Residential Extensions, Alterations, Annexes	
	Air Quality	170	and Ancillary Accommodation	263
	Ground Contamination	174		
	Light Pollution	178 11	ECONOMY	267
			Introduction	268
08	HISTORIC ENVIRONMENT	183	Supporting a Prosperous, Inclusive and Sustainable Economic Future	270
	Introduction	184	Strategic Employment Areas	276
	Listed Buildings	190	Other Employment Sites, Premises and Floorspace	282
	Conservation Areas	196	Employment and Skills	286
	Historic Parks and Gardens	200	Town Centres	290
	Archaeology	202	Primary Shopping Areas	295
	Enabling Development for Heritage Assets	206	Above Ground Floorspace	297
			Sequential and Local Impact Tests	299
09	DESIGN	209		
	Achieving High Quality Design	210		
	Design Codes and Masterplans	220		

12	RURAL DEVELOPMENT	303	14 DEVELOPMENT ALLOCATIONS	375
	Introduction	304	Introduction	376
	Rural Exception Sites	306	Climate Change	377
	Housing For Rural Workers	310	Design (including Masterplans)	378
	Replacement Dwellings Outside Settlement Confines	314	Historic Environment and Heritage Assets	379
	Conversion of an Existing Building to		Landscape, Biodiversity and Green/Blue Infrastructure	380
	Residential Use Outside Settlement Confines	318	Flood Risk, Drainage and Water Management	381
	Residential Parks	322	Open Space, Sports and Recreation	382
	Employment Development Outside Existing Settlement Confines	326	Access and Highways	383
	Agriculture, Forestry and Horticulture	330	Utilities	383
	Farm Diversification	334	Contaminated Land	383
	Sustainable Tourism and Visitor Accommodation	338	Housing Site Requirements	384
	Equestrian Facilities in the Countryside	342	Employment Site Requirements	385
			Delivery	385
13	INFRASTRUCTURE	345	Next steps	392
	Introduction	346		
	Sustainable Transport	354	15 GLOSSARY	393
	Parking	360		
	Community Facilities	364	16 ANNEXES	403
	Open Space and Sports and Recreation	368	Annex 1: Allocations Removed from the Green Belt	404
			Annex 2: Local Green Space	406
			Annex 3: Historic Parks and Gardens	
			on the National Register or of Local Significance	409
			Annex 4: Open Space Standards	410
			Annex 5: Local Plan Monitoring Indicators	413